## THE ODISHA PANCHAYAT LAWS (AMENDMENT) Bill, 2022.

A

BILL

FURTHER TO AMEND THE ODISHA GRAMA PANCHAYATS ACT, 1964, THE ODISHA PANCHAYAT SAMITI ACT, 1959 AND THE ODISHA ZILLA PARISAD ACT, 1991.

BE it enacted by the Legislature of the State of Odisha in the Seventy third year of the Republic of the India as follows:-

#### CHAPTERI

### **PRELIMINARY**

Short title and Commencement.

- (1) This Act may be called the Odisha Panchayat Laws (Amendment) Act, 2022.
  - (2) It shall be deemed to have come into force on 24th December, 2021.

### CHAPTER II

## AMENDMENT TO THE ODISHA GRAMA PANCHAYATS ACT,1964.

nendment of ction 25.

 In section 25 of the Odisha Grama Panchayats Act, 1964 ( hereinafter referred to as the Grama Panchayats Act),—

Odisha Act 1 of 1965.

- (i) in sub-section (1), after clause (v), the following clause shall be inserted, namely:—
  - (w) has not furnished an affidavit containing particulars relating to his criminal antecedents, assets and liabilities and educational qualification at the time of filing of nomination."; and
- (ii) after sub-section (4), the following sub-section shall be inserted, namely:—
- "(5) A candidate who himself or through his proposer, with intent to be elected in an election gives false information which he knows or has reason to believe to be false or conceals any information in his nomination paper or in his affidavit which is required to be delivered under clause (w) of sub-section (I) shall be punishable with imprisonment for a term which may extend to six months, or with fine, or with both."

endment of

- 3. In section 44 of the Grama Panchayats Act, in sub-section (1), after clause (h), the following clause shall be inserted, namely:—
  - "(h-1) subject to the provisions of the Disaster Management Act, 2005, preparation of Disaster Management Plan at village and Grama Panchayat level, integration with development plan, capacity building of stakeholders, carrying out and facilitation of relief, rehabilitation and reconstruction activities in disaster affected areas in accordance with State Plan and District Plan, and to undertake other measures as may be necessary for disaster management;

Act 53 of 2005.

Explanation.— For the purpose of this clause, the expression 'disaster management' shall have the same meaning as assigned to it under clause (e) of section 2 of the Disaster Management Act. 2005;".

Act 53 of 2005.

#### CHAPTER III

## AMENDMENT TO THE ODISHA PANCHAYAT SAMITI ACT, 1959.

Amendment of section 20.

4. In section 20 of the Odisha Panchayat Samiti Act, 1959 (hereinafter referred to as the Panchayat Samiti Act), in sub-section (1), after clause (a-ii), the following clause shall be inserted, namely:—

Odisha Act 7 of 1960.

"(a-iii) subject to the provisions of the Disaster Management Act, 2005, preparation of Disaster Management Plan at Panchayat Samiti level, integration with development plan, capacity building of stakeholders, carrying out and facilitation of relief, rehabilitation and reconstruction activities in disaster affected areas in accordance with State Plan and District Plan and to undertake other measures as may be necessary for disaster management;

Act 53 of 2005.

Explanation.— For the purpose of this clause, the expression 'disaster management' shall have the same meaning as assigned to it under clause (e) of section 2 of the Disaster Management Act, 2005;".

Amendment of section 45.

- 5. In section 45 of the Panchayat Samiti Act, -
  - (i) in sub-section (1), after clause (v), the following clause shall be inserted, namely:—
    - " (w) has not furnished an affidavit containing particulars relating to his criminal antecedents, assets and liabilities and educational qualification at the time of filing of nomination."; and
  - (ii) after sub-section (3), the following sub-section shall be inserted,namely:—

Act 53 of 2005.

"(4) A candidate who himself or through his proposer, with intent to be elected in an election gives false information which he knows or has reason to believe to be false or conceals any information in his nomination paper or in his affidavit which is required to be delivered under clause (w) of sub-section (I) shall be punishable with imprisonment for a term which may extend to six months, or with fine, or with both."

### CHAPTER IV

### ENDMENT TO THE ODISHA ZILLA PARISHAD ACT, 1991

6. In section 33 of the Odisha Zilla Parisad Act, 1991,-

Odisha Act 17 of 1991.

Amendment of section 33.

- (i) in sub-section (1), after clause (w), the following clause shall be inserted, namely:—
  - "(x) has not furnished an affidavit containing particulars relating to his criminal antecedents, assets and liabilities and educational qualification at the time of filing of nomination."; and
- (ii) after sub-section (3), the following sub-section shall be inserted, namely:—
- "(4) A candidate who himself or through his proposer, with intent to be elected in an election gives false information which he knows or has reason to believe to be false or conceals any information in his nomination paper or in his affidavit which is required to be delivered under clause (x) of sub-section (I) shall be punishable with imprisonment for a term which may extend to six months, or with fine, or with both."

Repeal and savings

- 7. (1) The Odisha Panchayat Laws (Amendment) Ordianance, 2021 is hereby repealed.
- (2) Notwithstanding the repealed under sub-section (1), anything done or any action taken under the Ordinance so repealed shall be deemed to have been done or taken under this Act.

Odisha Ordinance 2 of 2021

### Statement of Objects & Reasons

All seats of members of the Panchayats at all levels are filled up by persons chosen by direct / indirect election. Candidates who contest in election to three-tier Panchayati Raj institutions are filing affidavits, as per guidelines of State Election Commission. However, the provision of filing affidavit does not find place in the three tier Panchayat Laws in force in the State of Odisha and hence it is not possible to take penal action against those filing false affidavits.

Hence it is felt necessary and considered expedient to amend the Odisha Grama Panchayat Act, 1964, the Odisha Panchayat Samiti Act, 1959 and the Odisha Zilla Parishad Act, 1991 suitably to provide with a provision for filing affidavits containing informations relating to their criminal antecedents, assets and liabilities and educational qualification and to make penal provision for filing false information in the said affidavits.

Panchayati Raj Institutions have been playing an important role on various disaster management activities, even in absence of specific provisions in Panchayatiraj Laws.

Disaster risk reduction is invariably related to various development activities. Hence there is need for every Gram Panchayat and Block to prepare a disaster management plan incorporating mitigation and adaptation measures as well as management of disasters. It is pertinent to mentioned here that in exercise of the powers conferred by the section-22(h) of the Disaster Management Act, 2005, the State Government delegated adequate executive powers to Gram Panchayats to fight and mitigate the impact of covid-19 in the State during this catastrophic period.

In view of the foregoing facts, it is also felt necessary and considered expedient to amend the Odisha Grama Panchayat Act, 1964 and the Odisha Panchayat Samiti Act, 1959 suitably to insert provision relating to preparation of Disaster Management Plans at Gram Panchayat and Panchayat Samiti level.

It is accordingly proposed to amend section 25 of the OGP Act, section 45 of the OPS Act and section 33 of the OZP Act for filing of affidavit and section 44 of the OGP Act, section 20 of the OPS Act for disaster management as reflected in the draft Bill prepared in consultation with the Law Department.

The Bill seeks to achieve the above objects.

PRATAP JENA Member-in-Charge

### **Annexure**

## Extract from Odisha Grama Panchayat Act, 1964 (Odisha Act1 of 1965)

25. Disqualification for membership of Grama Panchayat: - (1) A person shall be disqualified for being elected or nominated as, a Sarpanch or any other member of the Grama Panchayat constituted under this Act, if he-(a) is not a Citizen of India; or

(b)	***	***			
(c)	***	***	***		
*					
*					
*					
(a)	***	***	***		
(s)	***	***	***		
(t)	***	***	***		
(u) has m	ore than two child	ren.			
(v) has m	anding anything co	ontained in the f	oregoing sub-se	ections	
	anding anything co	***	***		
(a)	***	***	*** and	any person filling th	ne
(b)	in the interim per	ind shall on such			
vacancy	in the interim per	biect to the nr	ovisions of this	Act and the rules	ma

44. Obligatory functions :- (1) Subject to the provisions of this Act and the rules made thereunder, it shall be the duty of a Grama Panchayat, within the limits of its funds to undertake, control and administer and be responsible for the following matters in respect of the Grama, namely:

(a) construction, repair maintenance, alteration and improvements of Public Streets;

(b)

(h) measures for preventing and checking the spread of epidemic or infectious and other dangerous diseases;

## Extract from Odisha Panchayat Samiti Act, 1959 (Odisha Act7 of 1960)

20. Powers and functions of Samiti: -

(1) A Samiti shall subject to such terms and conditions as Government may, from time to time by order specify, exercise the powers and perform the-functions hereinafter provided-

(a) planning, execution and supervision of development programmes, schemes and works in the block relating to Community Development including those pertaining to Tribal Development Blocks' for the time being recognised by Government as such and of such other programmes, schemes and works as Government may from time to time by general or special order direct in respect of any Samiti;

(a-i)

(a-ii) implementation of schemes for economic development and social justice and execution of any other scheme, performance of any act or management of any institution or organisation, as the Government may entrust to it including those in relation to matters listed in the Eleventh Schedule to the Constitution of India:

## 45. Disqualification for becoming a member and continuing as a member: -

(1) A person shall not be eligible to stand for electionunder Sub-section (1) of Section 16 if he-

(a) [\* \* \*]

(b) is not ordinarily residing within the Block; or

(c) \*\*\* (t) \*\*\* (u) \*\*\*

(v) has more than two children.

(3) Where a person ceases to be a member under Clause (f) of Subsection (1), he shall be restored to office for such portion of the term of office as may remain unexpired at the date of such restoration, if the sentence is reversed or quashed on appeal or revision or the offence if pardoned or the disqualification is removed by an order of the Government and any person filling the vacancy in the interim period shall, on such restoration, vacate

# Extract from Odisha Zilla Parishad Act, 1991 (Odisha Act 17 of 1965)

33. Disqualifications for becoming a member and continuing as member:-

(1) A person shall not be eligible to stand for election under Clause (a) of Sub-section (1)

(a) is not ordinarily residing within the [Parishad area]; or \*\*\*

(u) (v) \*\*\*

(w) has more than two children.

(3) Where a person ceases to be a member under Clause (e) of Subsection (1), he shall be restored to office for such portion of the term of office as may remain unexpired as the date of such restoration, if the sentence is reversed or quashed on appeal or revision or the offence if pardoned or the disqualification is removed by an order of the Government and any person filling the vacancy in the interim period shall, on such restoration, vacate the office.